

ACFIM

Monitoring Money in Politics



PUTTING A LASTING FOOTPRINT ON
BUILDING THE INTEGRITY OF POLITICAL
FINANCE SYSTEMS IN UGANDA

Alliance for Finance Monitoring
Annual Report
2019



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The Member Organisations of ACFIM



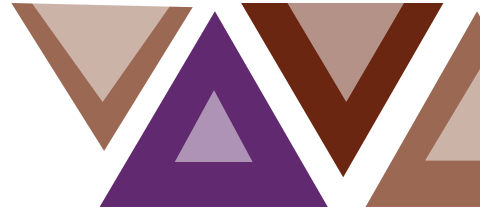


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Message From Executive Director



Dear Readers,

2019 was a watershed year for ACFIM in terms of deepening public awareness on commercialised electoral politics as an impediment to Uganda's democratisation process, and scaling-up the engagement of relevant government institutions and legislators on campaign finance legislation. ACFIM has contributed significantly towards building a body of knowledge on political financing through research publications. ACFIM has more boots on the ground than before.

I am deeply grateful to the Board of Directors, Member Organisations and the amazing staff at the Secretariat for the ceaseless efforts they have put in to achieve the milestones presented in this report.

As we look back to a watershed year and commemorate ACFIM's 5 Year Anniversary, I want to pay special tribute to ACFIM's development partners without whose support the organisation would never have come this far. The Democratic Governance Facility (DGF), Open Society for Eastern Africa (OSIEA) and National Endowment for Democracy (NED), we cannot thank you enough for standing with ACFIM and believing in the accountability as a solid contribution towards building cause of promoting transparency and electoral integrity for sustainable democracy in Uganda.

Have a good read, and get in touch if you have questions!

A handwritten signature in blue ink, appearing to read 'Henry Muguzi', written over a faint grid background.

Henry Muguzi
Executive Director

Synopsis of Our Progress

ACFIM posted significant progress on the following four strands:

1. Advocacy on developing a comprehensive campaign finance law in accordance with international good practices such as mandatory public disclosure of campaign income and reporting on expenditure.
2. Public awareness on the vice of commercialised electoral politics which potentially provides fertile ground for political corruption to thrive.
3. Citizenry mobilised on the importance of political accountability as a means of getting political leaders to focus more on the interests and needs of the electorate.

4. ACFIM institution strengthened with a robust policy framework

ACFIM recognises that improving transparency and accountability in political financing is one of the essential building blocks for democratising Uganda.

ACFIM is intent on building a solid knowledge repository on the subject of Political Finance through publishing research studies and developing tools for monitoring the different aspects of money in politics.

Our Vision

A society where political leaders are responsive and accountable to citizens.

Our Mission Statement

To contribute to an environment where there exists transparency and accountability in financing of politics and electoral processes by conducting research studies, mobilising citizens, monitoring and advocating for well-targeted legal, institutional and administrative reforms with a view of building electoral integrity for sustainable democracy.



ACFIM aims at making a solid contribution towards Uganda's democratisation process by promoting transparency and accountability in political financing through monitoring, civic engagement and policy advocacy. To achieve that, in 2019 we:



Monitored campaign spending in 1 District by-election and 4 Tertiary Institutions

4,435

Youth trained and deployed on Campaign Finance Monitoring, research, and carrying out anti vote buying campaigns



Launched a Study Report that profiled the impact of commercialized electoral politics on electoral participants and took public debate to a new level.



Over 1,000 men and women participated in the two larger than life national symposiums on money in politics as a barrier to the democratization process.



256 Members of Parliament interacted directly with the project advocacy for campaign finance legislation. ACFIM ceased opportunity that came with the electoral amendment bills



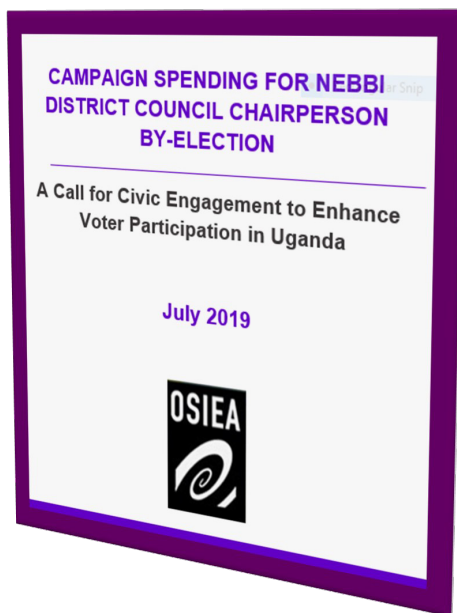
127 Religious Leaders interacted directly with ACFIM on curbing commercialized attitudes of the electorate, i.e.: 37 Bishops from Church of Uganda, 38 clergy and lay leaders from catholic church, 52 district Khadi



3 Partnerships with Memorandum of Understanding signed

PRIORITY AREA 1: Monitoring Political Financing

This strategic priority area focuses on monitoring, documenting and exposing political party and candidate spending on election campaigns; misuse of state resources on election campaigns; and other forms of corruption in campaign financing namely, voter bribery. Findings are used to inform advocacy for campaign finance legislation.



1.1 By-elections and Guild Elections Monitored

During the year under review, ACFIM documented and disseminated the reports on the by-election of Nebbi District LC5 Chairperson, and student guild elections in four tertiary institutions namely; Makerere University (MAK), Kyambogo University (KYU), Uganda Christian University (UCU) and Makerere University Business School (MUBS).

ACFIM's understanding of the extent of commercialisation of elections in local government elections and in students' guild was deepened.



FDC Flagbearer Onyai Vicky Emanuel in action with mostly female electorate and children.



The NRM Candidate Emmanuel Urombi addressing a crowd of mostly male electorate in Ndheu Sub County, Nebbi District.



Campaign procession at Makerere University Business School

It is deeply ingrained in the university's political culture of Makerere University that when candidates aspiring for guild president visit halls of residence, they are confronted with 4-6 boxes laid on the table at the entrance, and they must put money in every box lest they are denied entry into the hall of residence to campaign. These boxes include among others; culture box, elders' box, charity box, finance box and security box among others.



Makerere University Guild Presidential Candidate Ms. Milly Namuddu (in blue gomesi) puts money in the boxes at Africa Hall before being granted access to the hall residents to campaign.

1.2 Increased Evidence-based Information on Political Finance

Campaign Finance Monitoring findings often trigger further studies to probe emergent phenomena. The studies have enhanced public awareness about the vice of commercialised electoral politics in the country.

During the period under review, ACFIM commissioned three studies of which one was completed and launched. These were namely;

1. Unregulated Campaign Spending and Its Impact on Electoral Participants
2. Commercialisation of Politics and Captivity of State Institutions in Uganda
3. The Nexus between Electoral Campaign Spending and Electoral Violence



Political party leaders from NRM, DP, UPC and JEEMA are joined by Makerere University Political Science Don Dr. Simba Kayunga (2nd left) to display autographed copies of the study: Unregulated Campaign Spending and Its Impact on Electoral Participants.



The Panel that discussed the Study: Unregulated Campaign Spending and its Impact on Electoral Participants. (L-R) Christopher Okidi - Youth League chairperson for Democratic Party, Felix Kafuuma - Head of Programmes at ACFIM, Dr. Simba Kayunga - Political Science Don, Makerere University, Hon. Alice Alaso from the Alliance for National Transformation Party, and Hon. Nibert Mao - President General of the Democratic Party (DP).



Democratic Party President General, Hon Nibert Mao (holding a pair of scissors and ribbon), unveiled the study at Mestil Hotel in Kampala.

PRIORITY AREA 2:

Civic Engagement for Political and Electoral Accountability

Under this priority area, ACFIM purposes to enhance political and electoral accountability through civic engagement with political leaders, and empowerment of citizens to make rational electoral decisions.

2.1 ACFIM has increased citizen awareness about commercialisation of Politics as an Impediment to Democratisation

The second National Symposium of Money in Electoral Politics attracted over 900 participants. Renowned Kenyan jurist and Pan African, Professor PLO Lumumba was the Keynote speaker. Lumumba's presentation was discussed his Uganda's own Pan African scholars, Professor Kihura Nkuba, and

Chairperson of National Resistance (NRM) Party Electoral Commission, Dr. Odoi Tanga. The event was hosted at Commonwealth Resort, Munyonyo in April, 2019.



Professor. PLO Lumumba



Professor Kihura Nkuba



Alliance for National Transformation (ANT) Party leader, Gen. Gregory Mugisha Muntu making a submission during the 2nd National Symposium on Money in Politics.



A cross section of representatives of ambassadors and high commissioners that participated in the 2nd National Symposium on Money in Politics.



Democratic Party President General, Hon Nibert Mao delivers his views on commercialisation of electoral politics in Uganda as an impediment to democracy. He is franked by Leader of Opposition in Parliament Hon. Betty Acan Aol (right) and National Coordinator, Citizens Coalition on Electoral Democracy in Uganda (CCEDU) Mr. Crispin Kaheru (left) look on. This was during the 2nd National Symposium on Money in Politics.



The fully constitute Panel of discussants at the 2nd National Symposium on Money in Politics. L-R: Prof. Kihura Nkuba, Former Leader of Opposition in 10th Parliament Hon. Winne Kiiza, Head of Legal Department at the Electoral Commission Ms Jennifer Somali Angeyo, Deputy chairperson of the informal Campaign Finance Reform Group in the 10 Parliament who is also the legislator for Kwania County Hon. Tony Ayoo, Prof. PLO Lumumba, and Dr. Odoi Tanga who is also the Chairperson of the NRM Party's Electoral Commission.



Youth participants share a selfie moment with Pan African activist and Guest Speaker, Prof. PLO Lumumba (photo by Abel Eseru)

2.2 Increased Youth Participation in Discourse on Commercialisation of Electoral Politics and its Impeding effect on Democratisation

ACFIM recognises that the efforts to curb commercialised electoral politics may not be successful if the role of the youth is either minimal or missing out in the equation. As such youth from 20 tertiary institutions participated in the second Youth

Convention on Money in Politics. The convention was hosted by Uganda Christian University at their main campus in Mukono. The theme for the convention was **“Commercialised politics as a barrier to youth participation in national development.”**



Students raise placards to demonstrate the respective universities that participated in the 2nd Youth Convention on Money in Politics. Every year ACFIM partners with a tertiary institution that expresses interest to host the event. This particular one was hosted by Uganda Christian University (UCU) Mukono. The first convention was hosted by Makerere University Kampala while the third convention will be hosted by Kyambogo University (KYU).



National female youth Member of Parliament, Hon. Ann Ebaju Adeke was the guest speaker. (Photo Abel Eseru).

Participating institutions included Makerere University Kampala (MUK), Makerere University Business School, Kyambogo University, Kampala International University, Uganda Christian University, Ndejje University, Nkumba University, Multitech Business School, Islamic University in Uganda, Muteesa I Royal University, St. Lawrence University, University of Kisubi (UNIK), International University of East Africa and Cavendish University.

2.3 Increased civic awareness through Forum Theatre

Over 5,000 citizens at grass root level in Greater Luweero and Greater Masaka sub-regions, sensitised on how commercialized electoral politics directly affects public service delivery and their quality of living. The civic engagement events were strategically stationed in urban centres where it was easier to draw a crowd of people.



A forum theatre-led civic engagement exercise on how vote buying as a form of corruption kills the spirit of representing citizens and consequently compromises the delivery of sufficient services social services to the citizens. ACFIM worked with two of her partner organisations namely Citizens Platform for Democracy and Accountability that uses Forum Theatre as one of her civic engagement strategies; and Community Development and Child Welfare Initiatives (CODI) which works in Greater Luweero sub-region. The activity was successful in taking the discussion on commercialised electoral politics to the people who experience vote buying directly from candidates.



Grass root civic engagement using forum theatre



Police officers and citizens shared their experiences and views on vote buying as the most common form of commercialised electoral politics that is experienced at their level



Forum Theatre-led civic engagement session in Kijjabwemi, Masaka district as one of the voters shares their experiences and thoughts on how vote-buying can be curbed. ACFIM worked with Greater Masaka Accountability Coalition (GREMAC) in implementing this activity.

2.3 Increased Civic Engagement on Social Media

Social Media Reach = over 125,000 Netizens



- 1,509 Followers, over **124,691** impressions



- 2,298 Followers



YouTube - Over 100 subscribers

2.3.1 Popularised Digital Version of the Study

The digital version of the study *Unregulated Campaign Spending and Its Impact on Electoral Participants*, was accessed by over 90,366 Netizens on Social Media as illustrated below:



Facebook : 50,366

(Male = 38,127; Female = 12,239

Twitter: 41,292



PRIORITY AREA 3: Campaign Finance Reforms Prioritised

Under this priority area, ACFIM purposed to engage policy makers on enactment of a standalone campaign finance law or at the very least amend the electoral laws, to incorporate campaign finance provisions, toughen provisions on voter bribery, donations during election period and involvement of public officers in political campaigns.

3.1 Debate on Campaign Finance Provisions to be or not be anchored in electoral laws reached the floor of Parliament for the First time in the legislative history of Uganda.

Following a series of formal and informal ACFIM engagements with the Electoral Commission, Office of the First Parliamentary Council and the policy department of the Ministry of Justice and Constitutional Affairs, government included the campaign finance provisions in the five electoral amendment laws that were tabled in Parliament in July 2019, by the Attorney General.

ACFIM went further to engage strategically with the members of the sessional committee on Legal and Parliamentary Affairs both at sub national level when they

carried out nationwide consultations. At national level ACFIM and the broader civil society fraternity engaged the committee when it opened up for public hearings. The committee report which was presented to Parliament for the second reading reinforced the campaign provisions and also rubberstamped ACFIM's position of a standalone election campaign finance law. During the 3rd reading in the parliament, the provisions were dropped mysteriously.

Nonetheless, ACFIM had engaged widely with varied caucuses in the 10 Parliament as presented in the following photographs.



Engagement meeting with the Uganda Catholic Parliamentarians Association held at Gold Course Hotel, Kampala. The thrust of the meeting was campaign finance legislation.



Engagement with Uganda Women Parliamentarians Association (UWOPA) members held at Sheraton Kampala Hotel. Government Chief Whip Hon. Dr. Ruth Nankabirwa (in yellow gomesi) was one of the participants and she underscored the need to a comprehensive election campaign finance law.



Deputy Chairperson Legal and Parliament Affairs Committee Hon. Veronika Bichetero was an active member of the Campaign Finance Reform Group in Parliament.



ACFIM Executive Director Henry Muguzi charts with some of the members of the Catholic Parliamentarians Association after an engagement meeting on campaign finance Legislation. The engagement was at Gold Course Hotel, Kampala. (Photo by Abel Eseru)



Mover of the famous Private Member's Bill that amended the constitution to remove the provision on age limit for presidential candidates, Hon Raphael Magyezi (Igara County West) making a submission during one of the engagement meetings organised by ACFIM on how to move forward the private member's bill on Election Campaign Finance



Chairperson of the Muslim Parliamentarians Caucus, Hon. Hood Katuramu during the caucus's engagement meeting with ACFIM on campaign finance legislation.



ACFIM Executive Director, Henry Muguzi (left) joined the other civil society leaders to face the sessional committee on Legal and Parliamentary Affairs to deliver civil society position on the electoral amendment bills that were tabled in Parliament in July 2019 by the Attorney General.

Prior to this event, ACFIM members had actively participated in countryside citizen consultative meetings when members of the Legal and Parliamentary Affairs committee went to seek citizen views on the electoral amendment laws. ACFIM ensured that in every region

there were men and women, some of them religious leaders who participated in the consultative meetings and reinforced the need to not only uphold but also improve on the campaign finance disclosure provisions proposed in the electoral amendment bills.

3.2 Deputy Attorney General Hon. Mwesigwa Rukutana backed ACFIM's position of the need for a comprehensive law regulating election campaign financing in Uganda



ACFIM Executive Director (left) makes a submission during a strategic engagement with a fully constituted meeting of the National Consultative Forum (NCF) for Political Parties and Organisations. Other members on the panel were: NCF deputy chairperson and Hon. Wasswa Biriggwa, Deputy Attorney General Hon. Mwesogwa Rukutana, Chairperson Legal and Political Affairs Committee of NCF Mr. Michael Osinder. The meeting took place at Hotel Africana in Kampala.

3.3 Political Parties Represented in Parliament Mobilised to Support Campaign Finance Legislation



A panel discussion moderated by ACFIM Executive Director during the Consultative Meeting with Political Parties represented in Parliament and also members of the Inter Party Organisation for Dialogue (IPOD). The consultative meeting was organised by ACFIM to drum up support for the provisions on campaign finance disclosure as provided for in the electoral amendment bills presented in Parliament by Attorney General in July 2019.



FDC Vice-President Salaamu Musumba (in spotted white blouse) listens attentively to a submission by one of the participants (not in the picture). This was during the consultative meeting organised by ACFIM to drum up support for the provisions on campaign finance disclosure as provided for in the electoral amendment bills presented in Parliament by Attorney General in July 2019. The meeting was hosted at Royal Suites Hotel, Bugolobi.

3.4 Religious Leaders Pledged to Work with ACFIM in curbing Commercialised attitudes of the electorate ahead of general elections 2021



A consultative meeting with Bishops of Church of Uganda organised at Lweza Training and Conference Centre. Afterwards outgoing Archbishop Stanley Ntagali became a champion of efforts to curb commercialised electoral practices in Uganda by making commercialisation of politics a mainstay of his farewell message during the end of year festive season (2019).



Members of the Catholic Secretariat and Representatives of the Justice and Peace Department at diocesan level across the country. The catholic secretariat supported the campaign finance legislation.



ACFIM also met members of Uganda Muslim Supreme Council (UMSC) and they pledged their support to the advocacy on enacting a campaign finance law to curb the vice of commercialised electoral politics.

3.5 National Youth Council become ardent Advocate of Campaign Finance Legislation



National Youth Council (NYC) Chairperson, Ms Lillian Aber (standing in black dress) delivers her opening remarks during a consultative meeting with the national executive committee and district representatives of NYC. The meeting took place at Colline Hotel, Mukono.

3.6 Strengthened Relationship with Strategic Government Institutions including the Electoral Commission.



Electoral Commission Chairman Justice James Byabakama (left) shares the electoral roadmap 2021 booklet with ACFIM Executive Director Henry Muguzi (centre) and Board Secretary Ms Angela Byangwa (right). ACFIM members made a courtesy call on the EC and discussed a number of issues of mutual interest.



Heads of ACFIM member organisation and staff pose with Commissioners and heads of departments of the Electoral Commission after a meeting during which ACFIM and EC discussed issues of mutual interest. ACFIM members had made a courtesy call on the Electoral Commission.



PRIORITY AREA 4: Institutional and Organisational Development

A strong and vibrant ACFIM institution is the foundation of all the aspirations on the organisation.

4.1 Strengthened Convening Power of ACFIM



Commissioners Peter Emorut (left), Nathaline Etomaru (2nd right) of the Electoral Commission and Gilbert Cathal of the European Union Delegation in Uganda were some of the participants to the 2nd National Symposium.



National Resistance Movement (NRM) party Workers League Chairperson James Tweheyo was one of the political party top officials that participated in the launch of ACFIM's study titled: Unregulated Campaign Spending and its Impact on Electoral Participants.



Jinja Municipality East legislator Hon. Paul Mwiru was one of the many legislators that participated in the launch of ACFIM's study: Unregulated Campaign Spending and its Impact on Electoral Participants.



A cross-section of high profile participants that participated in the 2nd National Symposium on Money in Politics.

4.2 Strengthened Partnerships at Subnational Level – Greater Masaka Accountability Coalition (GREMAC) is formed.



Members of the Interim Board of Directors on Greater Masaka Accountability Coalition (GREMAC) unveil the newly created civil society regional coalition, the first of its kind to address issues of governance and accountability in a region comprising 9 districts. The Board is chaired by Alex Bagarukayo (2nd from left).



Members of the first Annual General Meeting of Greater Masaka Accountability Coalition (GREMAC) pose for a photo after the AGM. The event took place at Zebra Hotel, in Masaka.

4.3 Strengthened Strategic Partnerships at National Level – The Provincial Office of the Church of Uganda



ACFIM Executive Director and Church of Uganda Provincial Secretary Canon exchange copies of the Memorandum of Understanding signed and entered into by both institutions to carry out joint initiatives aimed at building civic competence of members of the Church of Uganda faith to shun vote buying for elections 2021.

4.4 Partnership with Uganda Parliamentary Press Association (UPPA)



Uganda Parliamentary Press Association (UPPA) President James Mulondo exchanging MOU with ACFIM Executive Director, Henry Muguzi. The two organisations agreed to work together on enhancing publicity on the private member's bill on election campaign financing.

4.5 Strengthened Strategic Partnerships at East African regional level.



MS TCDC Principal Ezra Mbogori (left) and ACFIM Executive Director Henry Muguzi (centre) sign Memorandum of Understanding where both organisations will cooperate on designing and offering joint short courses on political finance and electoral accountability. The course will be delivered at the MS TCDC Training Center in Arusha, Tanzania targeting the African audience. MS TCDC

4.6 Facilitated the establishment of a Tanzanian Civil Society Coalition on Political Finance Monitoring.



ACFIM Executive Director Henry Muguzi (2nd left) joins with the representatives of civil society organisations working on democratic governance in Tanzania after co-creation of a new civil society coalition to monitor political financing starting with Tanzania general elections 2020. The new coalition was formed within the Ushiriki civil society consortium and its secretariat is hosted by Youth Partnership Countrywide (YPC). The event took place at Slipway Hotel, Dar es Salaam.

4.7 ACFIM became a member of the General Council of East African Civil Society Forum (EACSOF)

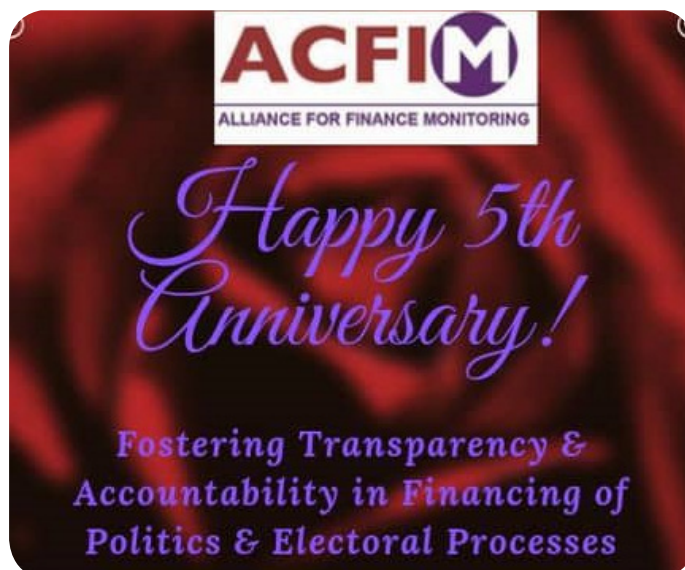
ACFIM was admitted officially as a member of the East African Civil Society Forum and also elected as member of the regional body's supreme policy making organ, the Governing Council. This happened during the Annual General Assembly that took place in Arusha, Tanzania in November 2019.

4.8 Institutional Capacity Gaps Identified and Prioritised

ACFIM principal development partners Democratic Governance Facility (DGF) facilitated an institutional capacity assessment exercise that helped ACFIM identify key areas for capacity strengthening and develop a clear roadmap on how they are going to be addressed. Going through the exercise was enriching and empowering. The exercise was facilitated by two institutional development experts commissioned by the DGF.



4.9 ACFIM commemorated her 5th Anniversary in October 2019



Statement of Financial Position as at December 31, 2019

	Notes	2019 UGX	2018 UGX
ASSETS			
Non-current Assets			
Plant, Property and Equipment	6	3,964,837	5,051,765
Intangible asset	7	10,163,100	-
		<u>14,127,937</u>	<u>5,051,765</u>
Current assets			
Cash and bank	8	210,418,191	418,468,179
Debtors and Prepayment	9	937,500	1,554,069
Total		<u>211,355,691</u>	<u>420,022,248</u>
Total Assets		<u>225,483,628</u>	<u>425,074,013</u>
FUNDS AND LIABILITIES			
Funds			
Capital Fund	10	14,127,937	5,051,765
General Fund	11	186,658,834	383,366,718
		<u>200,813,771</u>	<u>388,418,483</u>
Liabilities			
Current Liabilities			
Accruals and payables	12	24,669,857	36,655,530
		<u>24,669,857</u>	<u>36,655,530</u>
Total funds and Liabilities		<u>225,483,628</u>	<u>425,074,013</u>

The financial statements on pages 14 to 17 were approved and authorised for issue by the Board on16/7/2020.....and were signed on its behalf by:

.....

 Chairman
 Board of Directors

.....

 Secretary
 Board of Directors

Who Is Who At ACFIM Secretariat?



Executive Director:
Henry Muguzi



Head of Programmes:
Felix V. Kafuuma



Head of Finance and Admin:
Rose Achom



Programme Officer:
Eddie Kayinda



Monitoring, Evaluation and Learning Officer:
Annet Naluyima Kirabo



Finance & Admin Officer:
Fred Ibanda



Project Officer:
Abel Eseru



Project Assistant:
Gerald Koraneza



Driver:
Clement Oketch



Office Assistant:
Mercy Agong

Printed with support from:



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